



*RSA WINTER CONFERENCE:
New Horizons for Cities and Regions in a Changing World
LONDON 15-16 November 2018*

Regional and Spatial Development Planning: Are we Talking about the same Thing?

Authors:

Dr. Marijana Sumpor, marisumpor@yahoo.com

Dr. Irena Đokić, idokic@eizg.hr

Dr. Ivana Rašić Bakarić, irasic@eizg.hr

The Institute of Economics, Zagreb (EIZ), www.eizg.hr

Introduction

- This research is about regional and spatial development planning processes in Croatia
- We review parallel planning approaches (spatial, regional, national) and show how they convergence through time
- With Croatia's accession to the EU in 2013, the legislative planning framework has been set up allowing the integration of socio-economic planning with spatial and environmental planning
- These systemic improvements incorporate multilevel governance, integrated planning approaches, vertical and horizontal coordination

Croatian Spatial Development Strategy – long planning tradition

- Spatial planning law and Spatial development strategy 1997/ rev. 2013
- Based on the Report on the state of spatial development in Croatia 2008-2012 – based on changed conditions and actual status in space, and EU accession in July 2013 - need for new Spatial development strategy – finalized 2015
- **Overall objective:** *Balanced and sustainable spatial development on the principles of territorial cohesion in order to improve the quality of life and mitigate depopulation trends, while maintaining the identity of space.*
- Time frame for new spatial planning strategy 2030
- Encompasses values, identity, state of spatial development and international context; spatial planning and management system; development directions (8) and priorities (5)

Croatian Spatial Development Strategy – long planning tradition

- **Status analysis encompassed** county's spatial plans; Landscape - a factor of the Spatial Development Strategy; Regional development, settlement system, urban and rural development and space transformation; Integral Coastal Management; Demographic Scenarios and Migration and Development of Economic Activities in Space; SWOT analysis
- **Concept for future spatial development**
 1. affirmation of polycentricity
 2. alleviating the pace of depopulation of the most endangered areas
 3. preservation of the identity of Croatian space
 4. Utilisation of the geopolitical advantage of transport corridors
 5. sustainable development of the economy and infrastructure systems
 6. connecting to European space
 7. integrated approach to spatial planning
 8. active adaptation of the change dynamics.

Assessment of strategic planning process on regional/county level – Survey 2012

- Based on the 2009 Law on regional development, the 20 counties and city of Zagreb had to adopt county development strategies (CDS) that were designed in accordance with national guidelines including obligatory ex-ante evaluation
- documents had to be aligned with the national strategic document covering period 2011-2013, objective was to raise absorption capacity for EU funds
- EIZ conducted a survey of experiences related to methodology for CDSs and ex-ante evaluation in 2012, main themes:
 - *Regulation* (content, methodology and evaluation)
 - *Cooperation, consultation and county partnerships*
 - *Implementation*

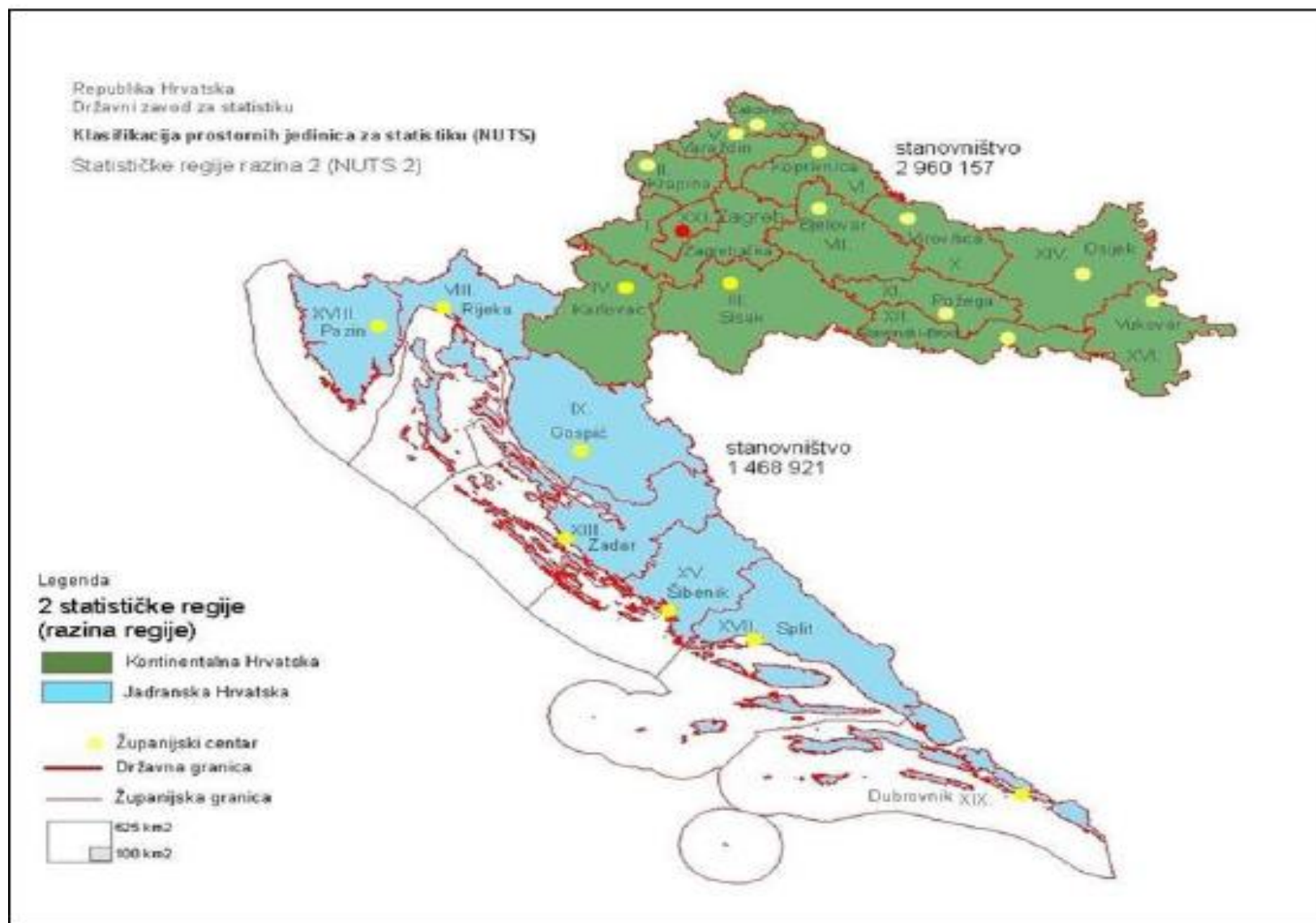
CDS - Survey results 2012

- Difficulties in elaboration of **Action plans**
- No clear instructions for elaboration of **financial plans**
- **Missing link** between action plan and financial plans with reference to local and regional government budgets
- No explanation on formulation of **indicators**
- No clear assignment of **responsibility** at county level for the implementation and/or coordination of activities
- Structure of CDSs not compatible with **organizational structures** of county administrations and institutions
- No link between strategic planning processes prescribed by **different ministries** (regional development and finance)

Croatian strategy for regional development 2020

- **Law on regional development (2009, 2014)**
- **Overall Objective:** *Contribute to economic growth and development in the Republic of Croatia in accordance with sustainable development principles, through creation of conditions which will allow all parts of the country to strengthen competitiveness and realise its own development potentials.*
- **Guidelines define strategic planning process, timelines and teams:**
 - 9-12/2014 – Baseline analysis (5 experts)
 - 10/2015–10/2016 - Planning team (5 experts)
 - 2-12/2016 – Ex-ante evaluation team (3 experts)
 - 4-9/2016 - SEA team (16 experts) – public hearing event
 - 7/2017 – Strategy adopted by Parliament
 - 11/2017 – Action and financial plan adopted by Government

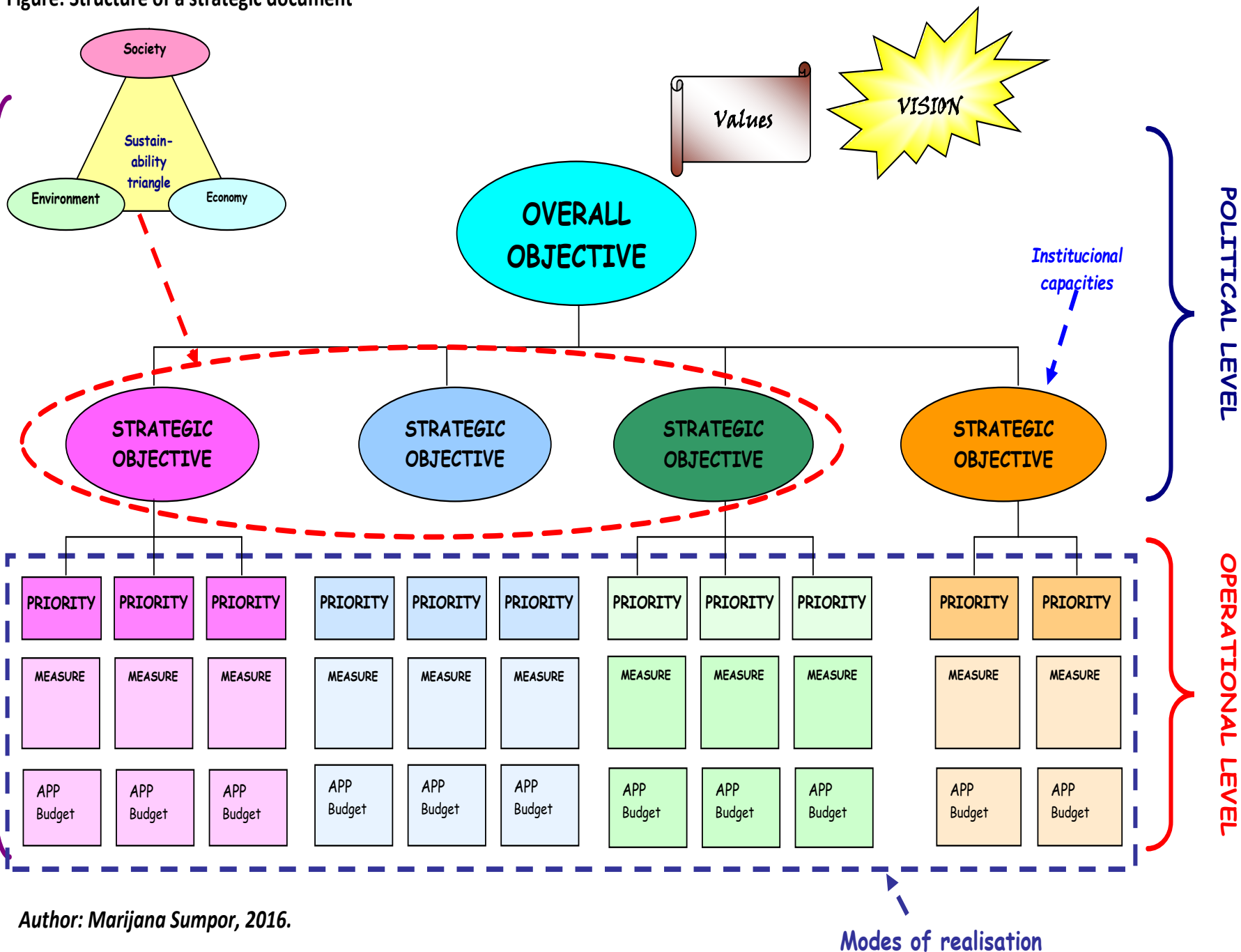
Karta 2. Statističke regije razina 2 (NUTS II), 2013.



Izvor: DZS.

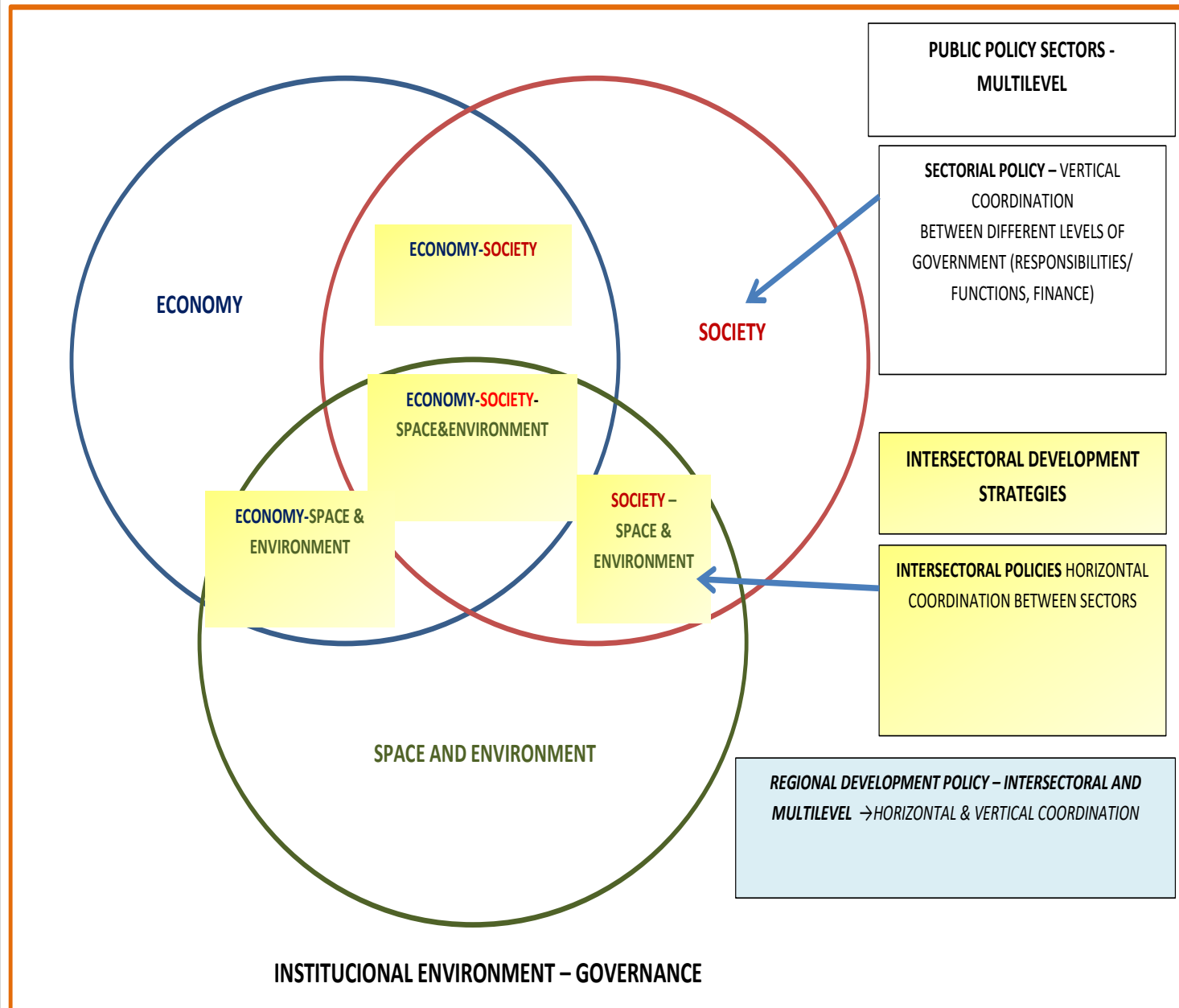
Figure: Structure of a strategic document

MONITORING & EVALUATION + INDICATORS



Author: Marijana Sumpor, 2016.

Figure. Integrated governance approach model



REGIONAL DEVELOPMENT STRATEGY OF THE REPUBLIC OF CROATIA 2020 - OBJECTIVES AND PRIORITIES

SO 1: RAISED QUALITY OF LIFE THROUGH SUPPORT TO SUSTAINABLE TERRITORIAL DEVELOPMENT	P1.1: Regionally balanced QUALITY OF LIFE	P1.2: Developed local and regional (communal) INFRASTRUCTURE	P1.3: Supported development of all AREAS in Croatia
SO 2: INCREASED REGIONAL ECONOMIC COMPETITIVENESS AND EMPLOYMENT	P2.1: Developed regional and local ECONOMIC INFRASTRUCTURE	P2.2: Improved regional and local ENTREPRENEURIAL ENVIRONMENT	P2.3: Enhanced HUMAN POTENTIALS for the regional and local economy
SO 3: SYSTEMIC REGIONAL DEVELOPMENT GOVERNANCE	P3.1: Efficient regional development governance (subsidiarity) - VERTICAL COORDINATION	P3.2: Effective intersectoral and participatory DEVELOPMENT COOPERATION - HORIZONTAL COORDINATION	P3.3: Strengthened ADMINISTRATIVE CAPACITIES for local and regional development
OVERALL OBJECTIVE: "The objective of regional development policy is to contribute to socio-economic development of the Republic of Croatia, in accordance with the principles of sustainable development, through creating conditions based on which in all parts of the country the strengthening of competitiveness will be enabled and the realisation of own (endogenous) development potentials" (Act on Regional Development of the Republic of Croatia, 2014.)	TERRITORY/SPACE AND ENVIRONMENT	INFRASTRUCTURE	PEOPLE

National strategic planning framework after 2020

- Law on Strategic planning and development management system adopted Dec 2017
- Sets framework for a coordinated national, regional and local strategic planning system including ICT system for monitoring, library of indicators, evaluation system,
- Set of regulations and guidance documents, defined timelines for L/T, M/T and S/T documents
- Alignment with spatial planning documents
- Strategic environmental impact assessment (SEA)
- Harmonization with budgetary system and fiscal impact assessment (FIA)
- S/T strategic planning documents follow political mandates

Time horizons of strategic planning documents

LONG-TERM <i>(10+ YEARS)</i>	MEDIUM-TERM <i>(5+ TO 10 YEARS)</i>	SHORT-TERM <i>(1 TO 5 YEARS)</i>
KEY DOCUMENTS OF NATIONAL RELEVANCE		
<div>NATIONAL DEVELOPMENT STRATEGY</div> <div>SECTOR STRATEGIES</div> <div>MULTI-SECTOR STRATEGIES</div>	<div>NATIONAL PLANS</div>	<div>IMPLEMENTATION PROGRAMMES <i>[4-YEAR]</i></div> <div>GOVERNMENT PROGRAMME</div> <div>NATIONAL REFORM PROGRAMME</div>
KEY DOCUMENTS OF REGIONAL/LOCAL RELEVANCE		
	<div>REGIONAL/LOCAL DEVELOPMENT PLANS</div>	<div>IMPLEMENTATION PROGRAMMES <i>[4-YEARS]</i></div>

National Development Strategy: Croatia 2030 (www.hrvatska2030.hr)

- **Long term strategic document** - sets development vision, development directions, strategic objectives – thematic and horizontal policy areas
- **Planning & consultation process till 2020**
 - Visioneering, baseline analysis and scenario development, strategic objectives and implementation instruments
 - EU funded support – TA provided by WB experts and national experts
 - Obligatory ex-ante evaluation & SEA
 - Obligatory e-consultation
 - Obligatory Financial impact assessment

NDS themes & working groups



**ZDRAVLJE I
KVALITETA
ŽIVOTA**



**ENERGIJA I
ODRŽIVI
OKOLIŠ**



**PROMET I
MOBILNOST**



SIGURNOST



**HRANA I BIO-
EKONOMIJA**



**DIGITALNO
DRUŠTVO**



**TURIZAM I
KREATIVNO
DRUŠTVO**



**DOBRO UPRAVLJANJE
(JAVNE FINACIJE, JAVNA
UPRAVA I PRAVOSUĐE)**



TERITORIJALNI RAZVOJ



**DEMOGRAFIJA I SOCIJALNE
POLITIKE**

**OBRAZOVANJE I RAZVOJ
LJUDSKIH POTENCIJALA**



**INDUSTRIJSKI RAZVOJ I
RAZVOJ PODUZETNIŠTVA**



Conclusions

- EU driven strategic planning process over a long timeperiod 2001-2017
- Strategic documents have a standardised design due to governmental regulations
 - Spatial planning has a long tradition, but methodology is modernised
 - regional development and EU programming and project preparation – integrated approaches, participatory planning, consultations, follow policy cycle, incl. evaluation and SEA procedures
- With the new national strategic planning framework planning processes and documents will be aligned, but will this ensure better development governance?